

FIFTH REGIONAL PUBLIC PROCUREMENT FORUM (Issyk-Kul, 21-24 April 2009)

CONSIDERATIONS ON SOUND PUBLIC PROCUREMENT REGULATORY FRAMEWORK

Nizar Zaied Water & Sanitation Specialist Islamic Development Bank



A UNIQUE MODEL OF SOUTH-SOUTH COOPERATION (56 COUNTRIES SPREAD OVER 4 CONTINENTS)

23 countries in $1975 \rightarrow 56$ countries in 2008 Africa: 27, Asia: 26, Europe: 2, Caribbean: 1



CAPITAL RESOURCES

Authorized Capital ID 30.0 billion

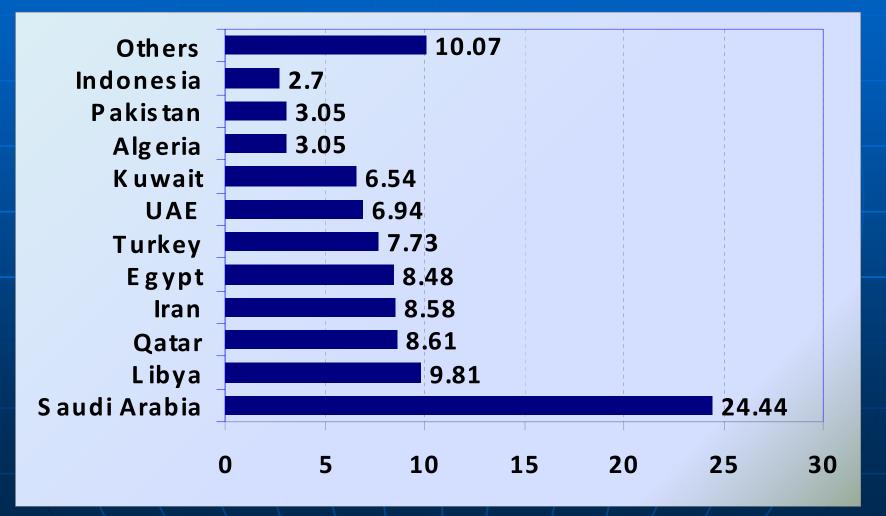
Subscribed Capital ID 16.0 billion

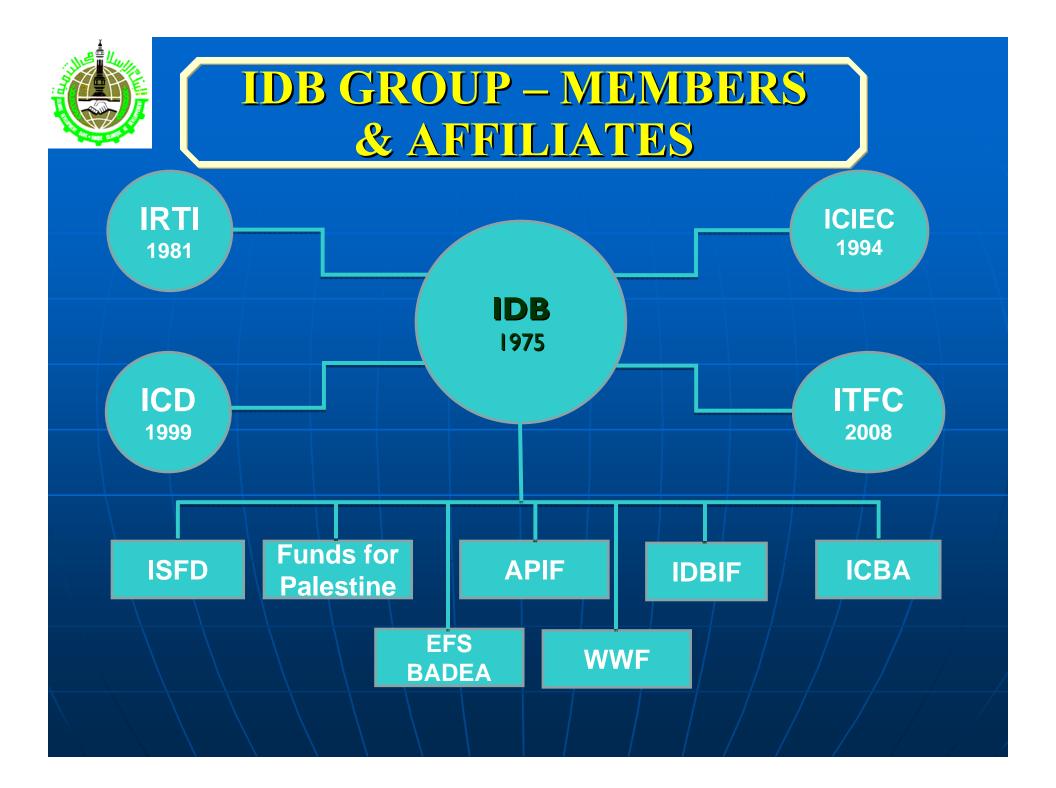
> Paid-Up Capital ID 3.4 billion

AAA Rating by Moody's, Fitch, S&P
Zero-Risk Rating by European Commission



MAIN SHAREHOLDERS





IDB GROUP APPROVED FINANCING – (Cum. End 2008)

Type of Operation	US\$ billion
I- Project Financing + Technical Assistance	23.8 (41.8%)
2- Trade Operations	32.4 (57.0%)
3- Special Assistance	0.67 (1.2%)
TOTAL	56.87



MISSION STATEMENT

"The Mission of IDB is to promote comprehensive human development, with a focus on the priority areas of alleviating poverty, improving health, promoting education, improving **<u>GOVERNANCE</u>** and prospering the people".



PURPOSE OF REGULATORY FRAMEWORK

• TO INCREASE COMPETITION AND MAXIMIZE VALUE FOR MONEY
• TO SAVE TAXPAYERS' MONEY
• TO ENSURE INVOLVEMENT OF THE BUSINESS COMMUNITY



WHAT SHOULD REGULATION COVER?

• REGULATORY FRAMEWORK SHOULD BE COMPREHENSIVE, COVERING ALL CONTRACTS, OTHERWISE, PRIVATE CONSIDERATIONS PREVAIL OVER PUBLIC INTEREST



• HOW TO ACHIEVE THAT? **ADVERTISEMENT MADE** PROPERLY **BID OPENING: PUBLIC •EVALUATION CRITERIA: CLEAR AND OBJECTIVE** LOWEST EVALUATED **RESPONSIVE BIDDER AWARDED** NO NEGOTIATIONS



REALITY ON THE GROUND:
ADVERTISEMENT IS DONE ONLY IN A LOCAL NEWSPAPER, OR WEBSITE WITH PASSWORD, NO FREE ACCESS
ADVERTISEMENT IS DONE ONLY IN ONE LANGUAGE IN A COUNTRY WITH MANY LANGUAGES



• REMEDY:

SOUND REGULATION WOULD REQUIRE THAT ADVERTISEMENT IS MADE: IN ONE NEWSPAPER WITH NATIONAL **CIRCULATION AND/OR OPEN & FREELY ACCESSIBLE WEBSITE... IN ALL MAJOR LANGUAGES OF THE COUNTRY** (e.g. ARMENIA: ARMENIAN, ENGLISH & **RUSSIAN**)



ANOTHER REALITY ON THE GROUND: TIME GAP BETWEEN BID SUBMISSION AND BID OPENING
WHAT HAPPENS DURING THIS TIME GAP?
AS A BIDDER WOULD YOU ACCEPT THAT?



WOULD YOU SUBMIT A BID NEXT TIME? (Cost of bidding substantial, US\$ 200K)

• REMEDY: SOUND REGULATION TO PROVIDE FOR IMMEDIATE BID OPENING AFTER SUBMISSION



AND ANOTHER REALITY ON THE GROUND: TIME GAP BETWEEN BID OPENING AND PREPARATION/SENDING MINUTES TO BIDDERS
IT IS TOO LATE TO COMPLAIN OR PROTEST !!!

• REACTION OF BIDDERS?



• SOUND REGULATION:

MINUTES TO BE PREPARED
 IMMEDIATELY IN THE PRESENCE OF
 BIDDERS

 ALL BIDDERS AND ALL MEMBERS OF BID OPENING COMMITTEE TO SIGN

MINUTES

 ALL BIDDERS PRESENT GET COPIES IMMEDIATELY, REMAINING GET COPIES WITHIN 3 DAYS



• LOSING BIDDERS SHOULD HAVE THE OPPORTUNITY TO SUBMIT **PROTESTS BEFORE THE AWARD BECOMES FINAL, TO AN INDEPENDENT ENTITY WITH ADEQUATE EXPERTISE** • PREREQUISITE FOR AN **EFFECTIVE BID PROTEST:** TIMELINESS



• IF NO CLEAR RULES ABOUT HOW AND WHERE TO COMPLAIN
• IF DECISION COMES BACK TOO LATE (AFTER CONTRACT AWARD)
• BIDDERS DISCOURAGED

• MAY NOT BID AGAIN

LESS COMPETITION HIGHER PRICES



EFFICIENCY

• LAW SHOULD NOT PROVIDE THAT **MAXIMUM AMOUNT ALLOCATED IS DISCLOSED IN THE BIDDING DOCUMENTS** • THERE IS LITTLE OR NO COMPETITION • ALL BIDS CLOSE TO MAXIMUM AMOUNT • SOME BIDDERS THINK MAXIMUM **AMOUNT IS TOO LOW, NO BID LOW COMPETITION HIGHER PRICES**



NEGOTIATIONS

SOUND REGULATION SHOULD NOT ALLOW PROCURING ENTITY TO FORCE WINNING BIDDER TO REDUCE HIS BID PRICE, OR AFTER CONTRACT AWARD TO REDUCE HIS CONTRACT PRICE
IT IS NOT IN PUBLIC INTEREST:
IMAGINE HOW BIDDERS WILL REACT
IT INVITES "MISUSE"



EXCEPTIONS & WAIVERS

 REGULATION SHOULD PROVIDE ANY WAIVER NEEDED IN THE CONTEXT OF **INTERNATIONAL AGREEMENTS** • BUT SHOULD NOT LIST 25 OR MORE **REASONS FOR SINGLE SOURCE PROCUREMENT, ONLY FEW JUSTIFICATIONS FOR SINGLE SOURCE, SUCH AS:** • NATURAL DISASTER EQUIPMENT PROPRIETARY, **OBTAINABLE FROM ONE SOURCE**

