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经济全球化中的中国海关

China Customs in the Setting of Economic Globalization

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- ◆ 上合组织合作 Collaboration with Shanghai Cooperation Organization , SCO
- ◆ 中国海关概述 Organization Structure of China Customs
- ◆ 中国海关业务简介 What China Customs does
- ◆ 中国海关改革和现代化建设 Reform and Modernization of China Customs
- ◆ 中国海关国际合作 China Customs Inter'l Cooperation
- ◆ 问题解答 Questions & Answers



第一部分 上合组织合作

Part I. Collaboration with SCO





上合组织合作 Collaboration with SCO :

- **上海五国**：中、俄、哈、吉、塔五国元首1996年4月26日和1997年4月24日先后在上海和莫斯科会晤
- Shanghai Five: Heads of state of China, Russia, Kazakhstan, Kyrgyz Republic and Tajikistan met in Shanghai and Moscow on 26 April 1996 and 24 April 1997 respectively
- **上海合作组织**：2001年6月吸收乌兹别克斯坦加入，签署《上海合作组织成立宣言》
- SCO took in Uzbekistan in June 2001 and signed SCO Declaration
- **上海合作组织发展**：2006年上海峰会邀请蒙古、巴基斯坦、伊朗总统和印度总理作为观察员，阿富汗总统、东盟、独联体领导人作为主席国客人出席
- In 2006, the Shanghai summit invited the presidents of Mongolia, Pakistan and Iran and the prime minister of India as observers, and the Afghan president and leaders of ASEAN and Commonwealth of Independent States (CIS) as guests of the Chair country



上合组织合作 Collaboration with SCO :

- 政治：年度首脑会议
- Politics: Annual summit of heads of state
- 安全：2007年8月9日至17日代号“和平使命-2007”联合反恐演习
- Security: Joint anti-terror exercise titled “Peace Mission-2007” on 9-17 August 2007
- 外交：共同打击“三股势力”
- Diplomacy: Joint fight against “Three forces”
- 经贸：2008“中塔贸易和投资展览会”
- Economy and trade: China-Tajikistan Trade and Investment Expo-2008”
- 人文：人员往来、文化往来
- People: HR and Cultural exchanges

结论：中国非常重视与中亚地区国家的合作

Conclusion: China puts great emphasis on cooperation with Central Asian countries

第二部分中国海关概述

Part II. Organization Structure of China Customs



- 国家进出关境监督管理机关 Supervision and Administration over entry and exit
- 垂直领导结构 Vertical leadership structure

海关总署 (北京)
GAC China (Beijing)

近 50,000名关员
50,000 Officers

广东分署
Guangdong
Sub-administration

天津和上海特派办
Tianjin and Shanghai
Supervisory Offices

41个直属海关
41 Regional Customs

2个海关院校
2 Customs Colleges

中国海关直属机构分布示意图

Location of Regional Customs



海关总署组织机构

Organizational Structure of GAC China



署领导
GAC Leaders

署内16个部门
16 Departments

监察部驻海关总署监察局
Supervision Bureau from
Ministry of Supervision

6 个在京直属事业单位
6 institutions in Beijing

4个社会团体
4 Social Groups

驻外机构 Overseas Agencies

工作方针 Policy



- 依法行政
- Administrate by law
- 为国把关
- Gate keeper
- 服务经济
- Serve economy
- 促进发展
- Promote development



关衔制度 Rank Regime



- 海关总监 Customs Commissioner-General
- 关务监督 Customs Commissioner
- 关务督察 Customs Supervisor
- 关务督办 Customs Superintendent
- 关务员 Customs Inspector



第三部分 中国海关业务介绍

Part III What China Customs Does



4 项基本传统职能

4 Traditional Duties

- 监管 Supervision
- 统计 Statistics
- 税收 Tariff Collection
- 打私 Anti-smuggling

其他具体职责 Other Duties

- 加工贸易监管，海关稽查，风险管理，口岸管理 Processing trade, inspection, risk management, ports

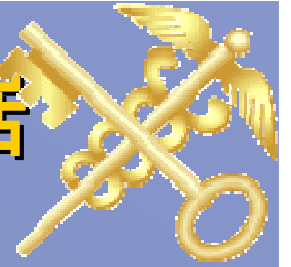
非传统职能 Non-traditional Duties

- 保护社会安全 (奥运) Safeguard social security (Olympic Games)
- 反恐等 Anti-terrorism, Etc.



2007年中国海关主要业务统计数据

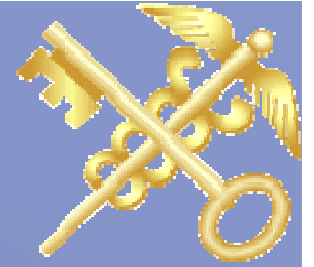
Statistics of work done in 2007



- ◆ 进出境旅客——35367.5万人次
- ◆ Entry/Exit passengers: 353.675 million person/times
- ◆ 进出境飞机——411311架次
- ◆ Entry/Exit planes: 411,311 flights
- ◆ 进出境船舶——571929艘次
- ◆ Entry/Exit Ships: 571,929
- ◆ 进出境汽车——2001万辆次
- ◆ Entry/Exit cars: 20.01 million
- ◆ 进出口货运量——**242979.8万吨**
- ◆ Import/Export freight: **2.429798 billion tons**
- ◆ 进出口货值——21738.3亿美元
- ◆ Import/Export Value: USD 2173.83 billion
- ◆ 进出口报关单——4908万张
- ◆ Import/Export declaration forms: 49.08 million sheets/pages
- ◆ 税收入库——7584.63亿元人民币
- ◆ Tariff collected: RMB758.463 billion Yuan

税收征管

Tariff Collection Supervision



- ◆ 负责征收关税、进口环节增值税、消费税和船舶吨税
- ◆ Collect duties, import VAT, excise and vessel tonnage dues
- ◆ 国家财政收入的重要来源
- ◆ Major source of national fiscal revenue
- ◆ 2007年中国关税总水平从2000年的15.6%下降到9.8%左右
In 2007, China's tariff level dropped to about 9.8% from 15.6% in 2000
- ◆ 其他重要职能：及时更新进出口税则，出台税收优惠政策以及CEPA，加强自贸区谈判以及原产地管理等。
- ◆ Other functions: Update import/export tariff schedule, develop preferential tariff policies and CEPA, management of FTA negotiations and place of origin

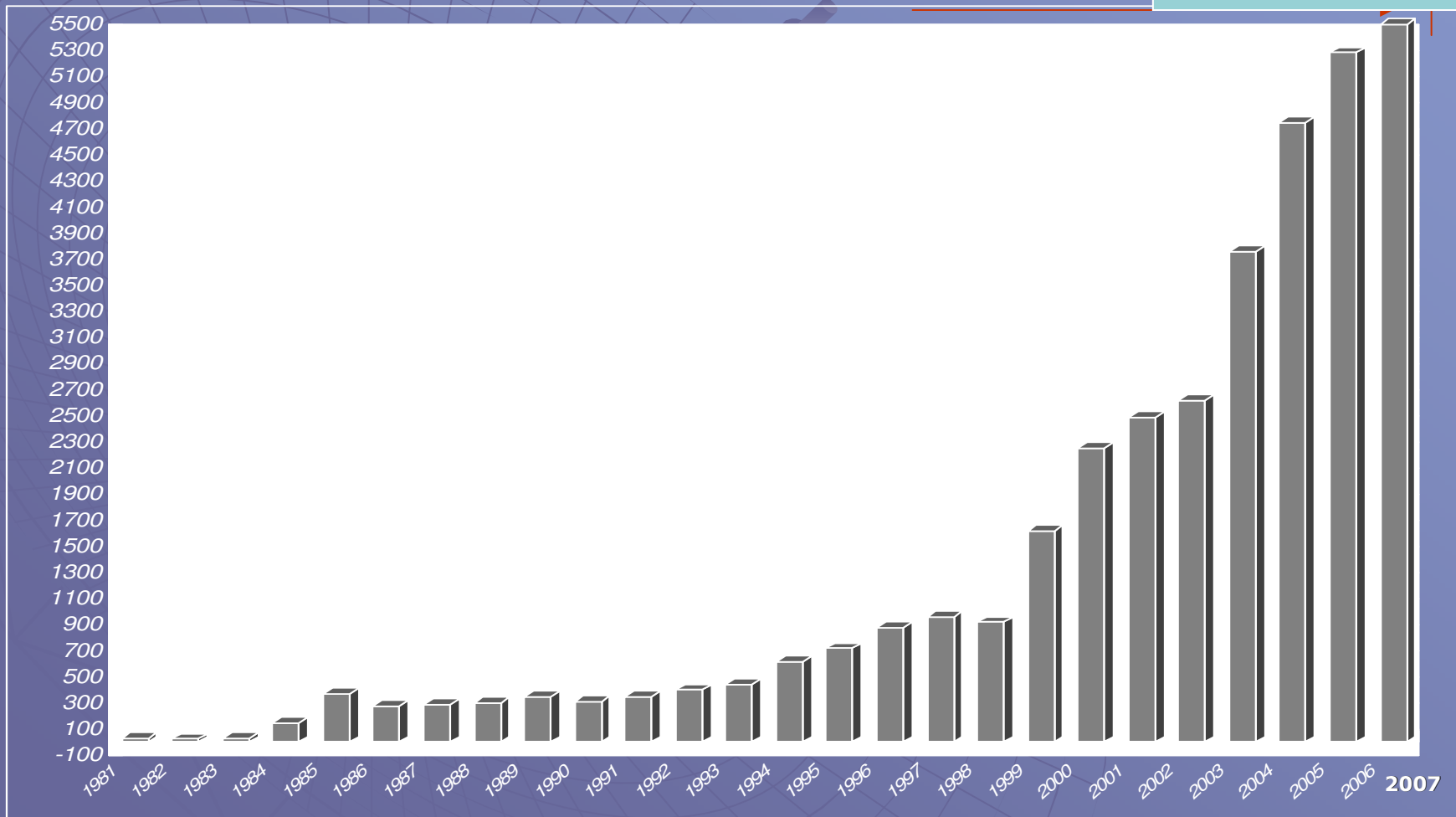


1981-2007中国海关税收完成情况图

Duty collected in 1981-2007

单位：亿元 Unit: hundred million RMB

7,585 RMB \approx
1,053 US\$





打击走私 Anti-smuggling

- ◆ 打击走私的职能部门
- ◆ Functional Organ in Anti-smuggling
- ◆ 缉私体制 Anti-smuggling regime

联合缉私 Concerted efforts

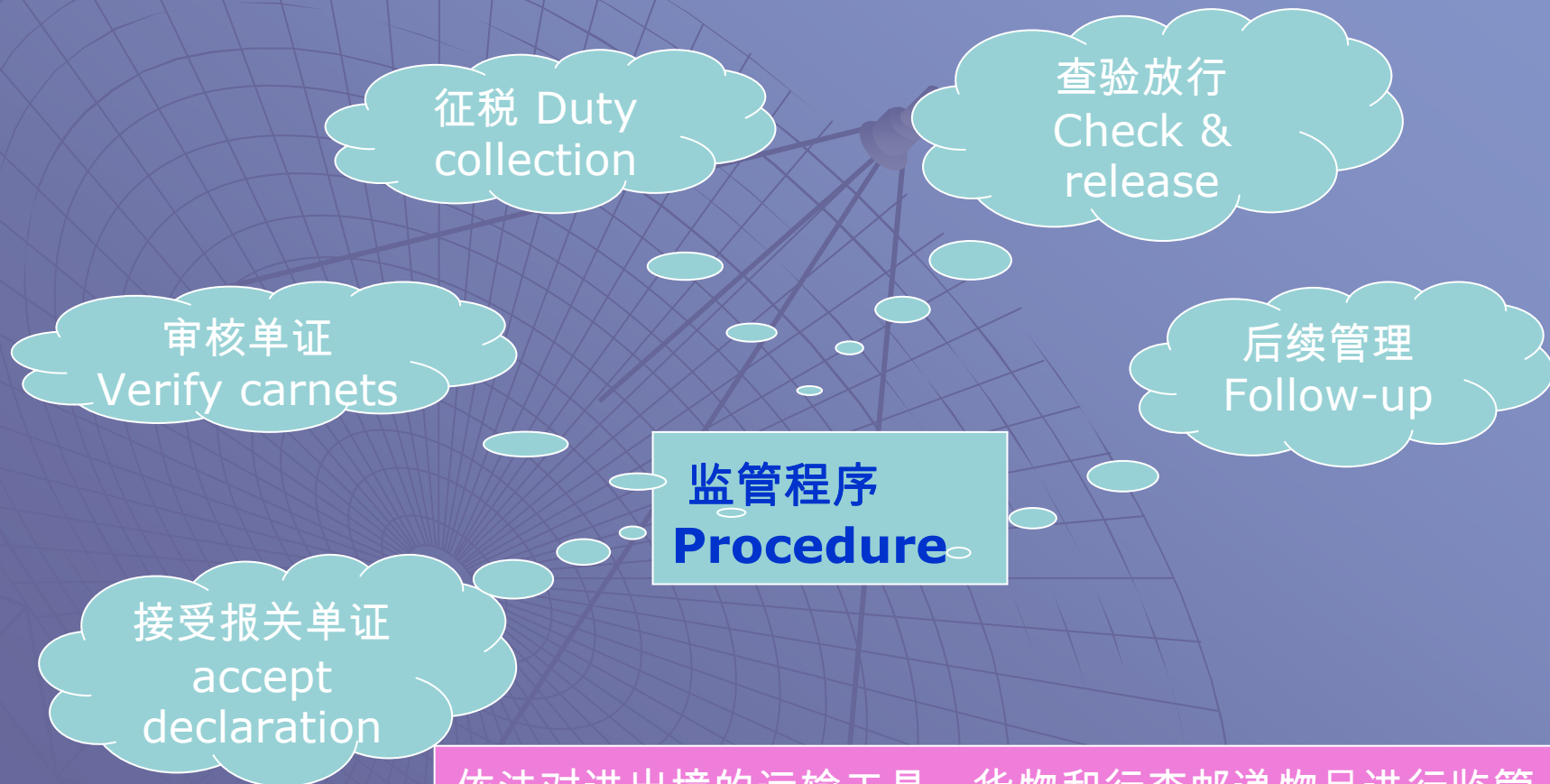
统一处理 Unified disposal

综合管理 Comprehensive management



2007年全年查获各类走私案件
8450起，案值67.8亿元
8,450 smuggling cases seized
in 2007, worth RMB6.78 billion

海关监管 Customs supervision



依法对进出境的运输工具、货物和行李邮递物品进行监管
Supervise incoming and outgoing tools of transport, cargo, luggage and mail goods

海关监管 Customs Supervision



简化海关手续 Simplified procedures

- ◆ 每天24小时每周7天作业
- ◆ Round the clock, 7-day week work days
- ◆ 无纸化贸易措施
- ◆ Paperless trading measures
- ◆ 预归类、预估价和提前通关
- ◆ Advance classification, Valuation and clearance
- ◆ 为大型高科技企业开设绿色通道
- ◆ Green Channel for large High-tech Companies
- ◆ 门对门查验
- ◆ Door-to-door Inspection



保税监管 Supervision over Bonding



- ◆ 保税监管是中国海关的一种重要监管方式
- ◆ An important way of supervision
- ◆ 加工贸易进出口值占中国外贸进出口的“半壁江山”
- ◆ Processing trade is half of China's total import/export



海关统计 Customs statistics



- ◆ 海关统计是法律规定的国家统计之一
- ◆ China customs is one of the legal sources of statistics
- ◆ 向国际机构报送统计数据
- ◆ Report statistics to inter'l organizations
- ◆ 国家宏观经济形势分析的重要依据：数据用于进出口监管预警系统和执法评估系统
- ◆ Major reference for macro-economic analysis: used for early import/export warning and law enforcement evaluation



海关稽查 Customs Supervision



稽查
Supervision



自进出口货物放
行之日起3年内
Within 3 years
of release

在保税货物、减免税
进口货物的海关期限
内 Within customs
time limit for
bonded goods and
imported goods of
full or partial
exemption

分类管理系统 Classified
Management System

诚信守法 Legal
compliance

优质服务 Quality
Service

第四部分 海关改革和现代化建设



Part IV Reformation and Modernization

- ◆ 1994年中国海关现代化建设开始
- ◆ China Customs modernization started in 1994
- ◆ 1998年海关总署做出《关于建立现代海关制度的决定》，确立了现代海关制度“两步走”发展战略
- ◆ 1998 GAC China decided on 2-step strategy to establish a modern customs system
- ◆ 2003年第一步发展战略目标基本实现
- ◆ 2003 first step achieved
- ◆ 2004年制定了《2004-2010现代海关制度第二步发展战略规划》
- ◆ 2004 worked out “2004-2010 2nd Step Modernization Strategy”
- ◆ 2006年对《2004-2010现代海关制度第二步发展战略规划》进行修订
- ◆ 2006 Revised “2004-2010 2nd Step Modernization Strategy”
- ◆ 2007年正在全力推进第二步发展战略
- ◆ 2007 all-out efforts to push forward 2nd step strategy

海关现代化建设背景

Background of Modernization Drive



- ◆ 国际 Global
 - 全球化和区域化 Globalization and regionalization
 - 信息技术发展 Progress in IT
 - 新的物流模式 (零库存) New patterns of logistics (zero inventory)
 - 非传统安全威胁 Non-conventional threat to security
- ◆ 国内 Domestic
 - 经济和贸易迅速发展 Fast growth in economy and trade
 - 海关日益增加的工作量和可利用资源之间的不平衡 Loss of balance between ever-increasing workload and available resources

第二步发展战略目标

2nd Step Strategy

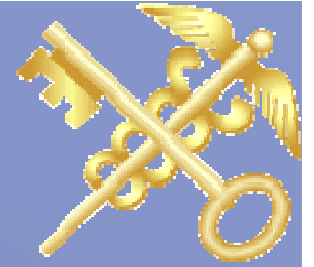


到2010年，建立起更加科学、文明、
高效、廉洁、和谐的职能型海关。

By 2010, a better Customs in
terms of know-how, efficiency,
integrity and harmony

第二步发展核心要素

Key to 2nd Step Strategy



建立风险管理机制

Risk Management Mechanism

- ◆ 运用风险管理平台
- ◆ Risk Management platform
- ◆ 建立风险识别和评估的科学标准
- ◆ Criteria for risk identification and assessment
- ◆ 借鉴高效的风险布控方法
- ◆ Build on efficient risk control deployment
- ◆ 采用更高效的内部协调
- ◆ More efficient internal coordination
- ◆ 推进以风险管理为核心的全面改革
- ◆ All-round reformation driven by risk management
- ◆ 注重与外部机构沟通合作
- ◆ Communication and collaboration with external organizations

主要改革措施

Major Measures



- ◆ 长期有效的海关税收机制 Effective long-term duty collection mechanism
- ◆ 加强海关打私能力 Enhance anti-smuggling capacity
- ◆ 完善海关边境管理系统 Improve border control system
- ◆ 加强加工贸易和保税区监管 Better supervision over processing trade and bonded areas
- ◆ 海关统计决策-制定援助系统和预警系统 Work out aid system and early warning system
- ◆ 后续稽查和企业守法评估系统 Follow-up inspection system and system for evaluating legal compliance on the part of companies
- ◆ 入境规划和管理 Planning and management of entry



口岸管理和电子口岸建设

Port Management and E-port

- ◆ 大通关建设
以通关流程为线
索 Clearance
flow



- ◆ 电子口岸建设
以电子系统为平
台 E-port built
on e-systems



保障措施 Ensuring measures



- ◆ 团队建设 Team building
- ◆ 海关立法 Customs legislation
- ◆ 电子海关 E-customs
- ◆ 海关国际合作 Inter'l Cooperation
- ◆ 加强管理 Improve management
- ◆ 财政支持 Financial support

第五部分 海关国际合作

Part V Inter'l Cooperation



- 国际合作司划分为6个处室
- 6 sections/offices in Dept. for Inter'l Coop.

国际合作司
Dept. for Inter'l Coop.

国际合作一处 Section 1

国际合作二处 Section 2

国际合作三处 Section 3

WTO事务办公室
WTO Affairs Office

协议执行处
Section for
Agreements Implementation

办公室 Admin. Office

海关国际合作 Inter'l Cooperation



- ◆ 一处：双边合作，如在中非论坛框架下推动与非洲海关合作 Section 1: Bilateral coop. Example, with African countries in the framework of China-Africa Forum
- ◆ 二处：区域合作 Section 2: Regional Coop.
- ◆ 三处 Section 3: WCO/APEC/ASEM
- ◆ WTO办：WTO贸易便利化谈判等WTO事务
- ◆ 协议执行处：对外海关协议的起草、谈判、签署和执行等事宜 Office for WTO Affairs: Draft, negotiation, signing and implementation of agreements with foreign Customs
- ◆ 办公室：综合性事务 Admin. Office: Routine office affairs.

海关国际合作 Inter'l Cooperation



概况： General Information

◆ 与**110** 多个国家（地区）海关建立了有好合作关系 Cooperative ties with Customs of over 110 countries (regions)

32 个双边海关协定 32 bilateral customs agreements

覆盖了**57**个国家和地区 Covering 57 countries and regions



海关国际合作 Inter'l Cooperation



参与WCO秘书长的竞选 Run for WCO Secretary General

- ◆ 候选人：朱高章司长
- ◆ Candidate: ZHU Gaozhang, Director General
- ◆ 具备条件：具有丰富的国际合作经验，英语娴熟，开阔的视野，外交智慧
- ◆ Requirements: Rich experience in inter'l coop., fluent in English, sight and vision, versed in diplomacy
- ◆ 希望在当选后在WCO代表中亚地区等发展中国家海关的声音 To represent the voice of Central Asia in WCO if elected
- ◆ 请参加培训人员推动本国海关支持中方竞选 Hope to have your support in his running campaign



Q & A

Tank you
very much!

谢谢！

