

Resources for Replicating Lessons Learned: Overview of OSCE Border Management Programmes in CAREC

**Roel Janssens, Economic Adviser,
Office of the Co-ordinator of OSCE Economic and
Environmental Activities (OCEEA), OSCE Secretariat**

**Asian Development Bank, Central Asia Regional Economic Cooperation
(CAREC) Institute, Tbilisi, 10-13 April 2013**

OSCE's mission statement

To work for **stability**, **prosperity** and **democracy** in 57 States through political dialogue about shared values and through practical work that makes a lasting difference



57 participating States...



...from Vancouver to Vladivostok



Organization for Security and
Co-operation in Europe

The OSCE's scope

Three dimensions

Politico-military

Economic and environmental

Human



Organization for Security and
Co-operation in Europe

OSCE Trade and Transport Facilitation Mandate

- **Ministerial Council Decision No. 12/06 on *Future Transport Dialogue in the OSCE* (Brussels, 2006)**
- **Ministerial Council Decision No. 11/11 on *Strengthening Transport Dialogue in the OSCE* (Vilnius, 2011)**
- ***OSCE Border Security and Management Concept* (Ljubljana, 2005)**



Organization for Security and
Co-operation in Europe

Relevance for the OSCE region



- Out of **31 landlocked developing countries globally, 9 are OSCE participating States, 1 is an OSCE Partners for Co-operation**

Closest distance from the sea (km): Kazakhstan (3,750), Kyrgyz Republic (3,600), Tajikistan (3,100), Uzbekistan (2,950), Turkmenistan (1,700), Azerbaijan (870), Armenia (693), Belarus (623), Moldova (170)

- According to IRU NELTI: **40% of inland transport time is lost at borders and in customs procedures**



Examples of OSCE Support

- **Regional & national capacity-building/awareness raising activities** on the *UNECE Harmonization Convention, WCO SAFE Framework of Standards* and *Revised Kyoto Convention*: Moscow, Belgrade (2006), Almaty, Tbilisi, Kyiv (2007), Astana, Balkanabat, Ashgabat, Tashkent (2009), Skopje (2011), Dushanbe (2012)
- **EATL, TEM & TER Meetings**: Tashkent, Turkmenbashy, Vienna (2010), Almaty and Astrakhan (2011)
- **OSCE Border Management Staff College (BMSC)** in Dushanbe, since 2009
- **OSCE/UNECE Handbook of Best Practices at Border Crossings - AVAILABLE IN ENGLISH AND RUSSIAN**

OSCE Border Management Staff College



OSCE Border Management Staff College

- **What?** International Centre for specialist training of senior border officials (customs, border police/border guards etc.)
- **Type of contributions?** 3 one-month multi-disciplinary staff courses annually; various outreach workshops and seminars; a strong research and development capacity (incl. a library)
- **Thematic scope?** Includes trade and transport facilitation but also prevention of narcotics, weapons, environmental commodities etc.





Handbook of Best Practices at Border Crossings – A Trade and Transport Facilitation Perspective

Overall Goals

- Allowing for a more effective **exchange of national experiences and expertise**
- Providing **concrete guidance** and access to **practical examples**
- Offering a **reference document** and a **source of inspiration** for national policy makers
- Suggesting a menu of **policy options, non-prescriptive** in nature

Handbook content

- **9 chapters** and **2 Annexes** on various aspects of border management
- Over **120** international best practice examples and case studies
- Original version in **English**, translated in **Russian**, other languages forthcoming

Chapter 1

“Trade and Customs: The International Legal Framework”

- Overview of key conventions, tools and standards (incl. the WTO Agreements, the UNECE Harmonization Convention, the WCO SAFE Framework of Standards and Revised Kyoto Convention)

Chapter 2

“From Domestic to International Co-operation”

- Inter-agency co-operation both domestically and internationally
- Presents concepts such as: IBM, Coordinated Border Management, Collaborative Border Management, Single Window and One-Stop Border Crossings

Chapter 3

“Balancing Security with Trade Facilitation and Developing Partnerships with Private Industry”

- Border security measures
- Methods to facilitate trade and establishing partnerships between trade and government
- Advocates the need to adopt a balanced approach!

Chapter 4

“Processing of Freight: Policies for Control, Clearance and Transit”

- Examines border and customs control policies
- Introduces concepts such as inland clearance, pre-registration and advance information programmes, customs transit regimes etc.
- A key chapter particularly for LLDCs

Chapter 5

“Risk Management and Selectivity”

- Need to step away from traditional transaction per transaction checks and physical inspection techniques
- Introduce instead **risk-based management approaches** allowing to distinguish compliant and legitimate business from potentially non-compliant ones

Chapter 6

“Options for the Design of Border Crossing Points”

- Presents lay-out, construction, renovation, repair and maintenance practices
- Distinguishes between requirements for large and small BCPs and explores options for PPPs

Chapter 7

“ICT and Non-Intrusive Inspection”

- Looks at the role of ICT in border management and the international regulatory environment
- Introduces WCO Data Model, the E-Single Window and other data technologies
- Highlights the importance of non-intrusive inspection methods

Chapter 8

“Human Resources Management”

- Overview of complexity of tasks that need to be performed by Customs and other agencies
- Increased focus on the use of IT
- Emphasizes the importance of ethical standards in the work of border personnel and the necessity to provide training on a permanent basis

Chapter 9

“Measuring Border Agency Performance: Options for Benchmarking”

- What gets measured gets managed!
- Overview of best practices in the implementation of performance management and benchmarking

Use of the handbook

REGIONAL AND NATIONAL TRAINING SEMINARS

- ***First regional training seminar on best practices at border crossings***

Co-organised with OSCE Border Management Staff College and UNECE, Dushanbe, July 2012

- ***Aim:*** to provide training on issues covered by the Handbook
- ***Participation:*** Afghanistan, Armenia, Azerbaijan, Belarus, Georgia, Kazakhstan, Kyrgyzstan, Latvia, Moldova, Russia, Switzerland, Tajikistan, Turkmenistan and Ukraine

Dushanbe, July 2012



© OSCE 2012

Dushanbe, July 2012



BCP at Nizhnii Panj, July 2012



Capacity building and awareness raising

FOCUS ON INTERNATIONAL LEGAL INSTRUMENTS, STANDARDS & CONCEPTS

- **WCO SAFE Framework**

Seminar on the Implementation of an Authorised Economic Operator (or trusted trader) programme

September 2012, Dushanbe: OSCE Border Management Staff College (BMSC) and WCO



Dushanbe, September 2012



Dushanbe, September 2012



Road ahead

- **Further awareness raising and capacity building activities** are foreseen for **2012-2013**
- Upon **request of national authorities, OSCE stands ready** to provide **tailor-made seminars** on specific chapters of the publication

Web-Access



Handbook of Best Practices at Border Crossings – A Trade and Transport Facilitation Perspective

www.osce.org/eea/88200

www.unece.org/trans/publications/wp30/best_practices.html

osce Organization for Security and
Co-operation in Europe



osce Organization for Security and
Co-operation in Europe

Thank you for your attention!

Contacts:

▪ **Roel Janssens, Economic Adviser, OCEEA,
OSCE Secretariat**

E-mail: roel.janssens@osce.org